The Honorable Michael J. Rodrigues Chair, Senate Committee on Ways and Means State House, Room 212 Boston, MA 02133

The Honorable Aaron Michlewitz Chair, House Committee on Ways and Means State House, Room 243 Boston, MA 02133

Dear Chairs Rodrigues and Michlewitz:

Pursuant to Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024, we are transmitting to you this bi-weekly report on the Emergency Housing Assistance Program.

Sincerely,

Secretary Matthew J. Gorzkowicz, Executive Office for Administration and Finance Secretary Edward Augustus, Executive Office for Housing and Livable Communities

MEMORANDUM

TO: House and Senate Committees on Ways and Means

FR: Executive Office for Administration and Finance, Executive Office of Housing and

Livable Communities

DT: June 2, 2025

RE: Bi-weekly EA report

Background/Narrative

The table below includes key datapoints outlined in Chapter 77 of the Acts of 2023 and Chapter 88 of the Acts of 2024. The data is updated as of May 29, 2025. The Administration continues to pursue key activities related to these datapoints below.

Caseload (values as of 5/29/25)

Datapoint	Bridge Shelter	Rapid Shelter	Notes		
Total families in EA who entered as migrants, refugees, or asylum seekers	1,638	94	Estimate based on family head of household citizenship status and primary language spoken.		
Total families currently in shelters, hotels or motels, by municipality	See A	ppendix A	Families are supported across traditional EA shelters, hotels/motels, and temporary respite centers.		
Number of families applying for shelter in the previous 14 days	55	59	Not all families that apply for shelter are eligible.		
Number of families who could not provide required verification during application in previous 14 days	227 Pendir10 Denied15 Withdra5 received	awn	Between May 15 and May 29: 289 families, including families whose applications are pending, denied, or withdrawn, or received a waiver.		
Number of families who could not provide required verification during application and received a waiver in previous 14 days	5		Between April 30 and May 14: Families who could not provide required verification and received a waiver.		
Reasons for homelessness for families within EA Program	 Domestic violence or abuse: 359 Health and Safety Risk / Ask to Leave, 	 Domestic violence or abuse: 5 Health and Safety Risk / Ask to Leave, 	 Domestic violence or abuse Health and Safety Risk / Ask to Leave, Threatened Eviction Housing situation not meant for human habitation 		

	Threatened Eviction: 828 Housing situation not meant for human habitation: 1,510 Fire, flood, or natural disaster: 23 Asked to leave a Teen Living Program: 9 Other: 1,053 Eviction: 427	Threatened Eviction: 6 Housing situation not meant for human habitation: 88 Fire, flood, or natural disaster: 0 Asked to leave a Teen Living Program: 1 Other: 57 Eviction: 6	 Fire, flood, or natural disaster Asked to leave a Teen Living Program Other Eviction
Number of families who previously applied for housing assistance and denial/delays in receiving other assistance	N/A		Working to collect data for future reporting.
Number of hotel and motel rooms used for EA shelter in previous 14 days by municipality	See Appendix A		
Number of hotel and motel rooms phased out in previous 14 days by municipality	See Appendix A		As of 5/29/2025: 32 active hotels used for shelter, down 11 from the last report, and down from the peak of over 100 hotels
Number of families in Temporary Respite Centers (TRCs) and Clinical and Safety Risk Assessment (CSRA) sites	N/A	163	This currently includes three state-funded Temporary Respite Centers (Chelsea, Lexington, and Norfolk) and one clinical and safety risk assessment sites (Revere). Families at these two types of sites are placed in site based on site availability and a family's health and safety needs.
Number of new student enrollments associated with the EA		2	Data includes newly enrolled students in K-12 districts from hotel EA sites and TRCs from

program in the last 14 days			the previous 2 weeks. There may be a lag in data reporting to the Department of Elementary and Secondary Education from school districts.
Number of families certified pursuant to G.L. Chapter 23B Section 30 paragraph G	4,243	N/A	
Number of families not certified pursuant to G.L. Chapter 23B Section 30 paragraph G	4	N/A	

EA Contact List (values as of 5/29/25)

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes	
Number of families on the EA contact list	112	51		
Number of families on the contact list who have been placed in the last 14 days	60	21	Placements from May 15 – May 29	
Services provided to families on the EA contact list	 Shelter diversion services, including HomeBASE Family Welcome Center services, including but not limited to: Basic needs provisions, including but not limited to diapers, wipes, hygiene products, baby formula, and meals Employment authorization legal assistance Public benefits enrollment Vaccinations and health screenings Reticketing Referrals to other services such as ESOL courses, legal assistance, mental health services, health care services Clinical and Safety Risk Assessment site services for eligible families on the bridge shelter contact list, incl. but not limited to: Clinical supports and connections to care 			

Exits (values as of 5/29/2025)

EOHLC provides various resources to support families exiting from EA shelter into long-term stable housing. EA-eligible families have access to the HomeBASE program, which provides financial assistance for up to three years to pay for rent and other rehousing costs, and related stabilization casework. EOHLC has provided flexible funding through Strategic Rehousing Initiative (SRI) funds to help EA shelter providers secure units and cover moving costs for families exiting into long-term stable housing. A set of EA families also exited shelter into long-term stable housing with housing subsidies, including mobile and project-based vouchers.

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes
Number of exits from EA in the previous 14 days (families)	262 33		Exits from May 15 – May 29
Average length of stay in the EA program for families who exited in the previous 14 days	432 days	96 days	Average length of stay for families who exited between May 15 and May 29
Outcomes for families who exited in the previous 14 days	 Market rate housing: 175 Subsidized housing: 34 Other stable housing: 2 Other: 51 	 Market rate housing: 22 Subsidized housing: 0 Other stable housing: 1 Other: 11 	Exits include to market rate housing, subsidized housing, other stable housing. ¹
Number of families who exited due to reaching their length of stay in the previous 14 days	1	4	Based on the number of families who are recorded by providers as exiting due to reaching their length of stay, which does not include families who exit into feasible alternative housing or due to other reasons as they approach their length of stay date.
Average length of stay in the EA program	370 days	98 days	Based on families active in EA shelters/hotels on 05/29/2025.
Median length of stay in the EA program	315 days	91 days	Based on families active in EA shelters/hotels on 05/29/2025.

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¹ Market rate housing includes families moving into private market rentals (with or without HomeBASE assistance) Subsidized housing programs includes voucher programs, public housing, and other subsidized housing programs at the state and federal level (these families may also use HomeBASE to help with moving costs)

Other stable housing includes families moving to another stable housing destination, either in or out of state (these families may also use HomeBASE to help with moving costs)

Other includes families exiting shelter to an unknown housing destination or transferring within the EA system.

Median HomeBASE processing time over last 14d	9 days		Based on the median time it takes to process an application from signature to approval, between 5/15/2025 and 5/29/2025. This number has decreased from median processing times of 13 days in November 2024.
Number of families who have applied for a hardship waiver in the previous 14 days	87 N/A		Families who have applied for a hardship waiver between 5/15/2025 and 5/29/2025.
Number of families who received a hardship waiver in the previous 14 days	76	N/A	Families who have received a hardship waiver between 5/15/2025 and 5/29/2025.

Work Authorizations and Employment (values as of 5/29/25)

• Work Authorization Clinics: In partnership with the Department of Homeland Security and multiple Massachusetts state agencies, the Administration successfully ran two weeks of work authorization clinics for migrants staying in emergency family shelter (November 13-17 and November 27-30). In total, the work authorization clinics supported 2,910 individuals, completed 1,951 biometrics with USCIS, vaccinated 1,031 adults and children, and facilitated 734 visits to MassHire stations.

Datapoint	Bridge Shelter	Rapid Shelter (TRCs)	Notes
Total number of individuals in EA who entered as migrants, refugees, or asylum seekers who have work authorizations	2,366	94	Adults who entered as migrants, refugees, or asylum seekers in EA shelter system who have self-reported that they have confirmed work authorization, including those who filed for work authorization at the work authorization clinic in November. This excludes (1) US citizens and green card holders; and (2) those who entered as migrants, refugees, or asylum seekers who have applied for work authorization but who have not reported

			confirmation of approved work authorization. This number does not include individuals who have recently exited EA, so may drop due to individuals with approved work authorizations exiting the system.
Total number of individuals in EA who entered as migrants, refugees, or asylum seekers who have filed for work authorizations	2,648	113	In addition to the approved work authorization efforts, the Administration is working with local legal services providers to file additional work authorization applications for migrants staying in emergency shelter. This number includes those captured above who have confirmed receipt of a work permit, as well as those who have filed and are waiting for their application to be processed. This number does not include individuals who have recently exited EA, so may drop due to individuals with pending work authorizations exiting the system.
Number of individuals in EA shelter who are employed	1,7	728	This number does not include individuals who have recently exited EA, so may drop due to individuals who are employed exiting the system.

Fiscal (values as of 5/29/25)

Datapoint	EA System	Notes
Total amount expended on the emergency housing assistance program in FY24	\$894.0 M	Figure includes \$393.2 M from reserves 1599-0514 and 1599-1213, and represents a \$0 final FY24 deficiency.
Total amount expended on the	\$820.2 M	Spending to date includes shelter & associated services, National Guard

emergency housing assistance program in FY25		activation, Clinical and Safety Risk Assessment Sites, Temporary Emergency Shelters, TRC spending, and exit programs.
Projected FY25 costs through the end of FY25	\$1.064 B	Estimate includes shelter & associated services, staffing, Clinical and Safety Risk Assessment Sites, Family Welcome Centers, Temporary Respite Centers, school district reimbursements, immigration and refugee health, community, and workforce supports, municipal support, and exits.
Weekly average per family cost of EA shelter program	\$2,714	Figure represents total expenses for EA system-related costs from last full month that has had nearly all bills paid, divided by number of families in system as of the last report from that month, prorated to weekly basis.
Total estimated cost of EA shelter in FY26	N/A	FY26 spending is currently being evaluated given the recently signed supplemental budget. This number will be updated pending conclusion of that evaluation.
Current funded capacity of the EA program	5,800	The administration is on track to reduce caseload to 4,000 families and close all hotel shelters by the end of the calendar year.
Total amount expended on municipal supports, by municipality	\$61.6 M	 \$58.4 M spent on FY24 and FY25 school district per-pupil emergency aid payments detailed in Appendix B. \$3.2 M spent on FY24 (all four quarters) and FY25 (Q1 and Q2) municipal room occupancy tax reimbursements, detailed in Appendix A.
FY25 total amount spent from TEF and other appropriations	FY25 expenditures by account and puprevious 14 days, are available in Ap	
Total amount expended on supplemental school district costs, by district	FY23 - FY25 school district per-pupi Appendix B.	l emergency aid payments detailed in

A&F and other executive branch agencies continue to aggressively pursue federal support for the EA program. So far, the following have been secured:

 Approval of revised 1115 waiver, which may bring additional reimbursements on HHS-related EA program costs directly to the General Fund

Appendix A: Total Families Currently in Shelters, Hotels or Motels by Municipality

Town	Total Bridge Shelter Families	Total Rapid Shelter Families	Number of Hotel Rooms in Use over the last 14 days	Number of Hotel Rooms Phased Out over the last 14 days	FY24 Rooms Tax Payment	FY25 Rooms Tax Payment
Acton					\$1 K	\$2 K
Amherst	5					
Andover					\$18 K	
Arlington					\$4 K	
Ashland						
Attleboro	11					
Auburn	21		20			\$49 K
Ayer	31		31			
Barnstable	23					
Bedford					\$14 K	
Beverly	23					
Billerica					\$47 K	
Boston	1149		18	7		
Bourne	22				\$2 K	
Bridgewater	6					
Brockton	173					
Brookline	29					
Burlington	16		16	2		
Cambridge	26	52				
Chelmsford	3					
Chelsea	11	42			\$199 K	\$71 K
Chicopee	26		14	33		
Concord	49		49	1	\$73 K	\$31 K
Danvers					\$142 K	
Dedham	37		36	6		\$59 K
Dennis	9					
Devens	9					
Eastham					\$14 K	
Everett	51		41	12	\$159 K	\$62 K
Fairhaven					\$1 K	\$52 K
Fall River	74					
Falmouth						
Fitchburg	8					
Foxborough	6		6		\$9 K	

Framingham	61					
Franklin					\$8 K	\$3 K
Gardner	32		32		\$4 K	<u> </u>
Gloucester	3					
Greenfield	7					\$16 K
Hadley	· · · · · · · · · · · · · · · · · · ·				\$23 K	
Hanson	1				·	
Haverhill	80					
Holyoke	153				\$13 K	
Hudson	10				·	\$1 K
Kingston	42		33		\$85 K	<u>·</u>
Lawrence	77				·	
Leicester	25					
Lexington	14	15	14		\$17 K	\$30 K
Lowell	191		38		\$3 K	·
Lynn	305					
Malden	38		21	4		\$9 K
Mansfield					\$17 K	· ·
Marlborough	60		58	17	·	
Marshfield	18					
Medford	41					
Medway	11					
Melrose	1					
Methuen	27		27	8	\$89 K	\$32 K
Middleborough	12				\$14 K	
Milford	31		28		\$30 K	\$4 K
Milton	2					
New Bedford	23					
Newton	24		1			
Norfolk		54				
Northampton						\$62 K
Northborough	13					\$9 K
Norton					\$31 K	\$8 K
Norwell	8					
Norwood	40		40	2		
Peabody	124		94			
Pittsfield	12				\$10 K	
Plainville					\$35 K	\$54 K
Plymouth	6					
Raynham	26		21	8		\$55 K
Revere	28		1			
Rockland	1				\$46 K	\$23 K
Salem	73					
Saugus	12		12	1	\$23 K	\$21 K

Sharon						\$73 K
Shrewsbury	49					
Somerville	1					
South Hadley						
Springfield	243					
Stoughton	56		43	56	\$93 K	\$288 K
Sutton					\$27 K	
Taunton	66		38	6	\$140 K	\$47 K
Tewksbury					\$86 K	
Waltham	9					
Wareham	28		27	3	<\$1 K	
Watertown	9		8			
West Springfield	7		6		\$91 K	
Westborough	13				\$55 K	\$82 K
Westminster	1		1		\$1 K	\$1 K
Weymouth	4					
Woburn	59		59		\$327 K	
Worcester	211		3		\$11 K	\$13 K
Yarmouth					\$71 K	
Total	4206	163	836	166	\$2.034 M	\$1.159 M

Appendix B: Amount Expended on Supplemental School District Costs by District

District	FY23 – First Tranche Amount	FY23 – Second Tranche	FY24 – First Tranche Amount	FY24 – Second Tranche	FY24 - Third Tranche	FY25 - First Tranche	FY25 - Second Tranche	Total to Date
	(Oct. 1, 2022 – Mar. 1, 2023)	(Mar 2, 2023 – end of school year)	(Sept. 1, 2023 – Nov. 30, 2023)	(Dec. 1, 2023 – Feb. 29, 2024)	Mar 1, 2024 - end of school year)	(Sept. 1, 2024 - Nov. 30, 2024)	(Dec. 1, 2024 - Feb. 29, 2025)	
Acton-Boxborough			\$0	\$49,193	\$197,445			\$246,638
Andover			\$16,048	\$72,374	\$72,374	\$112,652		\$273,448
Arlington			\$0	\$114,645	\$80,765			\$195,410
Ashburnham- Westminster			\$61,570	\$81,395	\$89,681	\$118,526		\$351,172
Auburn			\$121,568	\$152,478	\$293,191	\$235,793	\$54,665	\$857,695
Ayer Shirley School District			\$61,570	\$92,408	\$223,924	\$133,525	\$43,049	\$554,475
Bedford			\$284,252	\$260,547	\$343,095		\$57,000	\$944,894
Berkshire Hills School District			\$0	\$0	\$131,322	\$7,237		\$138,559
Billerica			\$94,611	\$114,993	\$140,895			\$350,499
Boston			\$0	\$751,844	\$1,034,867	\$217,122		\$2,003,833
Bourne			\$221,737	\$214,710	\$12,587			\$449,034
Braintree			\$40,488	\$47,934	\$70,440	\$55,382		\$214,244
Bridgewater- Raynham			\$0	\$223,557	\$219,919	\$213,032		\$656,508
Burlington		\$44,200	\$142,021	\$147,895	\$177,789	\$135,518		\$647,423
Cambridge		\$11,648	\$0	\$180,281	\$230,309	\$166,670		\$588,908
Chelsea			\$0	\$154,713	\$90,730	\$138,560		\$384,003

Chicopee		\$52,416	\$101,009	\$394,177	\$314,040	\$260,757		\$1,122,399
Concord		\$39,832	\$148,944	\$139,713	\$258,239	\$304,496		\$891,224
Concord-Carlisle		\$13,312	\$0	\$46,991	\$35,348	\$46,152		\$141,803
Danvers			\$251,946	\$517,057	\$694,712	\$496,444	\$163,117	\$2,123,277
Dartmouth			\$62,514	\$72,060	\$9,860			\$144,434
Dedham		\$5,824	\$477,354	\$280,791	\$508,716	\$210,724		\$1,483,409
Dennis-Yarmouth			\$112,652	\$177,474	\$250,049	\$34,928		\$575,103
Everett			\$0	\$595,461	\$376,240	\$13,531		\$985,232
Fairhaven			\$30,418	\$44,473	\$0			\$74,891
Foxborough			\$214,710	\$275,231	\$354,738	\$192,054		\$1,036,733
Framingham			\$231,387	\$269,079	\$317,685	\$97,862	\$36,219	\$952,232
Franklin			\$198,557	\$385,575	\$434,979	\$405,190		\$1,424,301
Gardner			\$163,628	\$145,482	\$197,928			\$507,038
Greenfield		\$18,200	\$68,598	\$205,060	\$246,701	\$191,319		\$729,878
Hadley			\$22,237	\$47,725	\$73,675	\$28,530		\$172,167
Holyoke			\$75,626	\$0	\$0			\$75,626
Hudson			\$83,283	\$115,798	\$166,880	\$192,893		\$558,854
King Philip			\$64,717	\$90,835	\$104,261			\$259,813
Kingston	\$87,984	\$130,416	\$101,848	\$248,170	\$251,841	\$338,270		\$1,158,529
Leicester			\$81,604	\$87,479	\$138,472	\$69,227		\$376,782
Lexington			\$24,964	\$81,919	\$239,746	\$251,736		\$598,365
Lowell			\$0	\$256,236	\$431,598	\$567,245	\$104,110	\$1,359,189
Malden			\$420	\$104,155	\$102,583	\$83,388		\$290,546
Mansfield			\$48,249	\$54,630	\$32,178	\$20,768		\$155,825
Marlborough	\$38,064	\$104,832	\$423,756	\$684,532	\$925,507	\$693,008	\$19,929	\$2,889,628
Methuen	\$237,952	\$376,480	\$277,959	\$454,803	\$412,431	\$463,614		\$2,223,239
Middleborough			\$116,743	\$186,599	\$220,269			\$523,611

Milford			\$40,907	\$161,321	\$265,162	\$299,776		\$767,166
North Attleborough			\$113,806	\$185,840	\$141,046	\$36,187	\$23,715	\$500,594
Northampton			\$0	\$0	\$35,750	\$68,598		\$104,348
Northboro- Southboro			\$25,488	\$39,439	\$34,614	\$14,265		\$113,806
Northborough			\$46,152	\$72,920	\$76,117	\$30,313		\$225,502
Norton			\$3,147	\$35,453	\$31,362	\$44,054		\$114,016
Norwood		\$3,432	\$12,692	\$141,407	\$243,558	\$139,189	\$45,769	\$586,047
Oxford	\$21,320	\$50,232	\$0	\$0	\$0			\$71,552
Peabody		\$43,472	\$183,348	\$542,334	\$697,963	\$582,244	\$148,778	\$2,198,139
Pittsfield			\$8,916	\$38,494	\$49,928			\$97,338
Plainville			\$111,183	\$124,924	\$160,641	\$205,165		\$601,913
Plymouth	\$93,496	\$123,864	\$135,728	\$202,081	\$173,040	\$128,595	\$11,864	\$868,668
Revere		\$11,544	\$0	\$339,384	\$299,719	\$62,619		\$713,266
Rockland			\$36,082	\$63,878	\$187,930	\$135,413		\$423,303
Salem	\$52,936	\$231,504	\$388,303	\$395,194	\$421,343	\$6,189		\$1,495,469
Saugus			\$98,072	\$124,400	\$112,756	\$194,886		\$530,114
Seekonk			\$84,751	\$34,299	\$0			\$119,050
Sharon			\$6,503	\$306,214	\$329,904			\$642,621
Shrewsbury		\$102,648	\$310,055	\$261,805	\$359,773	\$172,439		\$1,206,720
Silver Lake	\$27,248	\$64,584	\$77,409	\$66,500	\$83,493	\$150,937		\$470,171
Somerset			\$43,949	\$111,813	\$83,073	\$70,906		\$309,741
Somerset Berkley Regional School District			\$5,245	\$34,928	\$12,796	\$7,133		\$60,102
Stoughton			\$43,949	\$715,970	\$708,950	\$658,709	\$68,467	\$2,196,045
Sturbridge			\$302,398	\$61,361	\$194,780	\$49,928	-	\$608,467
Sutton			\$90,625	\$79,297	\$0			\$169,922

Swansea			\$59,158	\$79,507	\$25,488			\$164,153
Tantasqua			\$37,865	\$19,720	\$64,449			\$122,034
Taunton		\$61,672	\$345,508	\$324,949	\$492,773	\$507,248		\$1,732,150
Tewksbury			\$0	\$0	\$5,769			\$5,769
Waltham			\$58,214	\$74,262	\$119,034	\$41,956	\$16,103	\$309,569
Wareham			\$58,843	\$106,477	\$71,540	\$43,110		\$279,970
Watertown			\$0	\$152,930	\$138,664	\$224,360		\$515,954
West Springfield	\$71,864	\$295,360	\$383,058	\$785,836	\$733,496	\$331,767		\$2,601,381
Westborough	\$44,928	\$142,064	\$194,256	\$191,739	\$238,700	\$45,522		\$857,209
Woburn			\$464,348	\$443,475	\$552,036	\$446,831		\$1,906,690
Worcester	\$201,240	\$235,040	\$586,020	\$745,034	\$891,985	\$341,732		\$3,001,051
Total	\$877,032	\$2,162,576	\$8,782,966	\$15,683,657	\$18,545,641	\$11,536,222	\$792,785	\$58,380,879

Appendix C: FY25 Expenditures by Account and Category

	1:	1599-0514 1599-1213 1599-2625				-2625	All Other Accounts		Total	
Values in \$ M	Total	Last 14 Days	Total	Last 14 Days	Total	Last 14 Days	Total	Last 14 Days	Total	Last 14 Days
Direct Shelter	131.1	0.0	0.9	0.0	142.0	18.4	326.1	0.0	600.0	18.4
HomeBASE	0.0	0.0	0.0	0.0	38.8	13.2	57.3	0.0	96.1	13.2
National Guard Payroll	8.0	0.0	0.0	0.0	33.2	4.9	0.0	0.0	41.3	4.9
TRC Life Safety	1.9	0.2	1.5	0.0	0.0	0.0	0.0	0.0	3.5	0.2
Neighborhood Villages Program	0.8	0.0	0.2	0.1	0.0	0.0	0.0	0.0	1.0	0.1
Shelter Support Services	6.8	0.1	0.0	0.0	0.0	0.0	0.0	0.0	6.8	0.1
New Arrival Supports	0.4	0.2	4.7	0.1	0.0	0.0	0.0	0.0	0.4	0.2
Municipal Room Tax Reimbursements	1.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0	1.2	0.0
Educational Aid	12.3	0.0	0.0	0.0	0.0	0.0	0.0	0.0	12.3	0.0
Educational Support	0.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.7	0.0
United Way Shelter Safety Net Program	0.0	0.0	5.0	0.0	0.0	0.0	0.0	0.0	5.0	0.0
TRC and CSR Operations	0.0	0.0	42.7	0.0	0.0	0.0	0.0	0.0	42.7	0.0
Public and Mental Health Services	0.0	0.0	3.9	0.0	0.0	0.0	0.0	0.0	3.9	0.0
Technical Infrastructure	0.0	0.0	0.5	0.0	0.0	0.0	0.0	0.0	0.5	0.0
Work Programs	0.0	0.0	0.2	0.0	0.0	0.0	0.0	0.0	0.2	0.0
Totals	163.3	0.4	59.6	0.1	214.0	36.5	383.4	0.0	820.2	37.1